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MR. BERRY: I have one.

RECROSS-EXAMINATION
BY

MR. BERRY:

- Q. Counsel brought up closure rules that the Commission has and you discussed the adverse travel portion of that closure rule; did you not?
  - A. Yes.
- Q. I want to read a section of the closure rules and tell me if you aware of those: The Commission shall order the crossing closed if it meets the criteria set forth in sections D, F, G and I of this section or if under the provisions of Section 18(C)741 of the Illinois Commercial Transportation Law, the Commission finds based on the totality of evidence presented that public safety requires that crossing be closed and that public convenience served by the crossing in question is not such to justify its further retention.
- A. I don't believe I've ever read that section of the closing criteria.

Do you have another witness,

Mr. Shumate?

MR. SHUMATE: Yes, I'd like to call Rick Sturm now, if I could.

ARICK STURMá,

called as a witness herein, having been previously duly sworn, was examined and testified as follows:

DIRECT EXAMINATION

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MR. SHUMATE:

- Q. Mr. Sturm, I remind you that you are under oath and that you have previously testified in this matter; is that correct?
  - A. That's correct.
- Q. Now, you've brought with you some prints that have been marked for use at this hearing; is that correct?
  - A. Yes, I have.
- Q. What are those prints?
  - A. There's three prints here.
  - Q. We do not have additional copies of these

- Q. So, basically, what that section says is, we have this criteria set forth, D, F, G and I; however, if the Commission deems that it may not meet one or all of those conditions, it can still order the crossing closed?
- A. Yes. I've heard that before and that is my understanding.

JUDGE TATE: Is this a question or a speech, Mr. Berry?

MR. BERRY: It was meant to be a question.

JUDGE TATE: I haven't heard the question yet.

MR. BERRY: I'm sorry. I just wanted to be sure that he was aware because when he was talking he --

JUDGE TATE: He's already testified that he's not familiar with the criteria as laid out in the Illinois Administrative Code.

MR. BERRY: Okay.

JUDGE TATE: Anything else?

MR. SHUMATE: No, your Honor.

MR. BERRY: No, your Honor.

JUDGE TATE: Thank you very much, Mr. Andryuk.

prints at this time; is that correct?

A. That's correct.

MR. SHUMATE: Your Honor, to the extent any of them get into evidence, we would certainly make them available to every one.

JUDGE TATE: Thank you.

BY MR. SHUMATE:

- Q. What are these prints?
- A. Basically, there's -- by exhibits -- Exhibit 7 is a conceptual plan for what I would call the east corridor to Geneva extending just -- the limits of it extend just east of Old Kirk Road, through the intersection of Kirk Road as you're going on Highway 38 and down to, probably, approximately, a thousand feet west of Kirk Road and 38.
  - Q. And where did you get this document?
- A. These were given to me by McDonough & Associates, Incorporated, which is an engineering firm that is doing work with DuPage County, Kane County and the City of Geneva. On this corridor, basically, they're also tied in to the overhead

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It's a -- nationally, it's a -- this
area is an area that train traffic slows down in
and it's very hard to move trains through the
Chicago area. It's one of the proposed grade
separations in the --
   JUDGE TATE: I think the question was, What is
the stage of the planning?
  MR. SHUMATE: Yes.
  JUDGE TATE: Now, that is a time question.
  THE WITNESS: It's preliminary.
BY MR. SHUMATE:
  Q. Okay. Mr. Sturm, you indicated this is a
part of the Create Project, these bridges?
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- A. Yes.
- Q. And the Create Project is a federally funded state and city of Chicago project? MS. DICKSON: Objection.
- JUDGE TATE: That has nothing to do with this. MR. SHUMATE: Your Honor, if I might rephrase the question.
- 20 21 BY MR. SHUMATE:
  - Q. Is this an over-a-billion-dollar project

O. It's less than a mile?

A. Yes.

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Q. And there's two major bridges, then, that will go over the Union Pacific Railroad?

MS. DICKSON: Objection.

BY MR. SHUMATE:

Q. Or underpasses?

MS. DICKSON: Relevance.

JUDGE TATE: This is preliminary planning. We have no idea when it's going to start, probably no idea when it's supposed to be finished. It sounds like a wonderful plan but it's not what we're here about.

BY MR. SHUMATE:

15 Q. Mr. Sturm, if the bridges that are proposed on the various plans come into 16 17 existence, would it make the crossing at Old Kirk 18 Road even more redundant?

MS. DICKSON: Objection. Relevant.

120 MR. SHUMATE: It is truly relevant. 21

MS. DICKSON: How is whether there's a bridge to the east of Old Kirk relevant to --

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that --
   JUDGE TATE: You're back on it again.
  MR. SHUMATE: Yes, your Honor. I'm trying to
have show that --
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JUDGE TATE: You're talking about a project that Union Pacific is probably going to try to carry out all over the country. We are concerned only with this crossing in Geneva.

BY MR. SHUMATE:

Q. Mr. Sturm, is the Create Project just in the collar counties and the city of Chicago?

JUDGE TATE: I don't care about anything with the Create Project. Get off of it.

BY MR. SHUMATE:

Q. Will there be federal funding for these two bridges?

MS. DICKSON: Objection. Again, your Honor, this is all to the east, whether there are bridges or no bridges have no relevance. BY MR. SHUMATE:

- Q. How far to the east is this Old Kirk Road?
- A. Approximately seven-tenths of a mile.

MR. SHUMATE: It's not necessary for public access.

MS. DICKSON: For the businesses that are lying north of the crossing, the bridges that there might be east of this have any relevance at all.

MR. SHUMATE: Absolutely relevant.

JUDGE TATE: Not unless they're there and they're not.

BY MR. SHUMATE:

- Q. Okay. Mr. Sturm, you indicated that these three documents that you brought today were prepared -- they're preliminary in nature; is that correct?
  - A. That's correct.
- Q. And they're prepared by an engineering firm and what was the name?
  - A. McDonough & Associates, Incorporated.
- Q. And do you know who hired McDonough & Associates, Incorporated?
- A. They were retained for Roosevelt Road with DuPage County. And for this project here,

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SHEET 12
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I believe the record speaks that there's been --scratch that.

As far as the accident history, I think we talked about that in the previous hearing. In the present year, we do have numerous broken gates at this crossing. Engineers have --

MS. DICKSON: Objection. This is the first time we've heard any evidence at all about broken gates at this crossing. If there's going to be testimony to that, then all of those reports should be tendered to this proceeding.

MR. SHUMATE: You can ask for them if you want them.

JUDGE TATE: I don't want them. I don't want them as a part of the record.

MS. DICKSON: I object.

JUDGE TATE: What do broken gates have to do with the reasons for closing or not closing this crossing? Vandalism was never brought up by Petitioner.

MR. SHUMATE: We're not suggesting vandalism, your Honor. I'll do it on redirect.

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this proceeding before.
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MR. SHUMATE: I don't know that that is the correct answer, your Honor. I'd have to look at the testimony. But I would believe that Mr. Linneman would have mentioned that, with regard to gate repairs; but I could be wrong.

I have no further questions, your Honor, for  ${\tt Mr.}$  Sturm.

JUDGE TATE: Miss Dickson?

CROSS-EXAMINATION

BY

MS. DICKSON:

- Q. Mr. Sturm, how many at-grade crossings are in the Metra territory that you testified having knowledge to?
  - A. 200. I have approximately 200.
- Q. Have there been accidents at any of those other 200 at-grade crossings?
  - A. Yes.
  - Q. Are those at-grade crossings signalized?
  - A. Yes.
  - Q. And is visibility good at those at-grade

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MS. DICKSON: You're on direct.
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MR. SHUMATE: I'm off.

MS. DICKSON: No, I'm not. This is still your direct.

MR. SHUMATE: Oh, I apologize.

BY MR. SHUMATE:

Q. Mr. Sturm, you indicated that there were broken gates. Why are there broken gates?

JUDGE TATE: No. I just said that I didn't want to hear about the broken gates.

BY MR. SHUMATE:

Q. Mr. Sturm, do gates get broken when cars drive around them?

JUDGE TATE: Oh, my goodness, we're back to the broken gates again. Are broken gates one of the reasons for closing this crossing?

MR. SHUMATE: If people are driving around the gates, yes, your Honor.

JUDGE TATE: People drive around gates all the time.

MR. SHUMATE: And it's against the law.

JUDGE TATE: This has never been brought up in

crossing?

- A. Most of them. Most of them have good visibility.
- Q. Where there have been accidents at those at-grade crossings which have good visibility and signalization, has the Union Pacific sought to close those at-grade crossing?
  - A. Some of them we have.
- Q. Okay. Now, compared -- and has the UP been successful in closing those at-grade crossing?
  - A. Some of them we have.
- Q. Has there been accident history at this at-grade crossing?
- ${\tt A.}\ {\tt I^{\dagger}d}$  have to refer back to previous testimony.
- Q. Are you aware of any previous testimony that there was any accident history?
- A. I seem to recall a fatality at this crossing.

MS. DICKSON: We'd like the opportunity to call Mr. Sturm on -- when we have our case, your

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you can refer to?

- A. Yes, I do.
- Q. And could you summarize what that plan is?
- A. The application requests annexation to the City of Geneva, rezoning of the property and the establishment of a planned unit development and preliminary planned unit development plan approval. The subject realty consists of approximately 32 acres. The subject realty flanks -- excuse me, involves the southwest and southeast corners of the intersection of New Kirk and 38 and then extends further east to encompass a tract of land that would be located off the southeast corner of Route 38 and Old Kirk.

The plan encompasses a mixed use development that is proposed incorporating commercial, office and industrial uses, as well as a commercial and residential component.

- Q. When was this application filed with the City of Geneva?
- A. It was tendered to the City on October 1st, 2003.

BY MR. SHUMATE:

- Q. This plan that's been submitted and it will have to go through several boards and votes before it would be finally adopted by the City; is that correct?
  - A. That is correct.
- Q. It would have to go before a plan commission?
  - A. Yes.
- Q. Would it then have to go before a zoning board?
- A. The plan commission serves as the zoning entity.
  - Q. So it's combined?
  - A. That's correct.
- Q. And then after it goes through those two hurdles then it would go before the -- is it the board of trustees or is it the alderman?
- A. It would be the City Council first at the committee level. The committee as a whole and the City Council would receive the recommendation of the plan commission and then the matter would

- Q. And prior to that filing, were there any other discussions with this -- either the staff or governmental officials in the City of Geneva with regard to what's been referred to as the Geneva East Gateway?
- A. Yes. There were staff level discussions with the representative of the applicants in the application. And those discussions, I believe, started in the late spring, maybe early summer of 2003
- Q. As proposed, does the plan meet the zoning requirements of the City of Geneva?
  - MS. DICKSON: Objection. Relevance.
- MR. SHUMATE: The relevance is whether the plan can go forward and if it goes forward then the public roads would be part of that which would --

JUDGE TATE: Well, it was my understanding that the application requests annexation and rezoning.

THE WITNESS: That is correct.

MR. SHUMATE: Let me back up, then.

- be taken up for action by the City Council.
- Q. Okay. So right now it is a proposal from a developer; is that correct?
  - A. That is correct.
- Q. And it's a -- part of that would be a potential for annexation into the City of Geneva; correct?
  - A. That's correct.
- Q. And the City of Geneva, you've testified, already does have some property this far east with regards to its boundaries, that being the railroad right-of-way; is that correct?
  - A. Yes.
- Q. With regard to this proposal, you would characterize it as a preliminary plan; is that correct?
- A. Yes.
- Q. And does it have, as part of the plan, any modification to Old Kirk Road?
- MS. DICKSON: Objection to the line of questioning relative to this plan. We've got testimony -- it's preliminary, we've had

- A. The city has adopted a comprehensive plan for the entire city and that comprehensive plan designates various parcels of land in the vicinity of the subject parcel for land uses.
- Q. Does this proposal fit with the comprehensive plan of the City of Geneva?
  - MS. DICKSON: Objection. Relevance.
- MR. SHUMATE: It's clearly relevant if it fits with their proposal for their plan of their town, whether this would ever have a chance of coming to fruition.
- MS. DICKSON: Well, we won't know whether it comes to fruition or not until the City Council approves it.
- MR. SHUMATE: Yes, but we can understand whether it complies with their City's -- what did you call the plan?

THE WITNESS: Comprehensive plan.

JUDGE TATE: Objection sustained.

BY MR. SHUMATE:

Q. Did you bring any other documentation with you?

- where it currently intersects with Route 38.
- Q. Was there any traffic signalization proposed with Mr. Coulter's analysis?
- A. Mr. Colter's analysis examines two alternatives in the vicinity of Route 38 east of New Kirk -- excuse me, the potential for a signal at Old Kirk and the potential for a signal at Elm Road, which is a thousand feet to the east.
- Q. When you say "a thousand feet to the east," a thousand feet of -- from Old Kirk Road?
  - A. Correct.

- Q. Did Mr. Coulter have any other accesses proposed onto Roosevelt Road?
- MS. DICKSON: Objection. Relevance of these -- of Brent Coulter's proposed access routes to Route 38 as being contained as part of a development that's being proposed to the City of Geneva.
- MR. SHUMATE: Mr. Coulter was the expert witness of the Township and he testified with regard to a signalization and the possibility of it at Old Kirk Road and that there was no

- A. I do have one other document. I also have what has been submitted -- what has been submitted with the application. It is an access and traffic analysis prepared for the application by Brent Coulter.
  - Q. And who is Brent Coulter?
- A. He is a traffic engineer with Cemcom, Limited (phonetic).
- MR. SHUMATE: Let the record show that I believe Mr. Brent Coulter has testified in this on behalf of the Township in his capacity as an expert on traffic count.

MS. DICKSON: I concur with that.

JUDGE TATE: Yes, that's true.

BY MR. SHUMATE:

- Q. So this again is just part of the application from the developer?
  - A. That is correct.
- Q. As part of the application, was there any reconfiguration of Old Kirk Road?
- A. As a part of the application, yes. Old Kirk Road is shown shifted slightly to the east

accesses elsewhere onto Roosevelt Road to the west of Kirk Road. And now we have a traffic plan which he put together which has proposals to form accesses to Roosevelt Road west of Kirk Road.

JUDGE TATE: And when is the public going to have access by this road?

MR. SHUMATE: That would be up to the City of Geneva whether it passes it or not.

JUDGE TATE: All right. Sustained.

BY MR. SHUMATE:

- Q. Is there a time frame that this particular proposal from this developer has before there would be a potential for an annexation based on your experience?
- A. The time frame for City action on this matter is, at this point, uncertain. The -- one of the critical elements of the City's consideration of this proposal is one of the access that would be granted by IDOT and KDOT to the site and this plan -- as I understand it, this plan may change depending on the nature of

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months or else out?

JUDGE TATE: Anything else?

Mr. Shumate?

MR. SHUMATE: No. At in point, your Honor, what we'd ask to do is that the exhibits -- the tape, which has been marked as Petitioner's Exhibit 3 and that the newspaper article, which has been marked as Petitioner's Exhibit 4 and the one City of Geneva print that was brought into our discussion, that's Petitioner's -- it's City's Exhibit No. 1 and that those would be entered into evidence.

I will not tender the general documents that Mr. Sturm had referenced with regard to general development along Route 38, nor the documents that have been -- the other documents that have been brought by the City of Geneva because they are speculative in nature, they are proposals and based your rulings, I would not assume that they would be entered into evidence included --

MR. BERRY: What about the tape?

to have this Eastern Gateway, but it's --JUDGE TATE: We'll just keep it handy and decide later what to do with it.

Any objection to the admission of UP's Exhibits 3, 4 and City's No. 1?

MS. DICKSON: With respect to your Honor's previous ruling relative to the admission of new evidence, while I respect the ruling, I would, for the record, make an objection to the new evidence coming in, but understand that the Court has previously allowed such evidence.

JUDGE TATE: Petitioner's Exhibits 3 and 4 and City of Geneva Exhibit 1 are admitted into evidence.

(Whereupon, Petitioner's Exhibit No. 3 and 4 were admitted into evidence as of this date.)
(Whereupon, City of Geneva Exhibit No. 1 was admitted into evidence as of this date.)

JUDGE TATE: He mentioned the tape.

MR. SHUMATE: I did the tape first so I'd offer that, your Honor.

JUDGE TATE: You're offering 3 through 7? MS. DICKSON: No.

JUDGE TATE: Which did you leave off?
MR. SHUMATE: I included the -- I'll do it again. The tape which is No. 3.

JUDGE TATE: The newspaper article.

MR. SHUMATE: The newspaper article, which is No. 4, the one print from the City, which is City No. 1 and.

JUDGE TATE: 5, 6 and 7, you haven't mentioned those.

MS. DICKSON: He's not seeking to admit those.
MR. SHUMATE: No. I wasn't seeking to admit
those.

JUDGE TATE: Okay. That's what I'm asking you.

MR. SHUMATE: Other than if you would want this for your comments, I would -- that would be acceptable, certainly to the Railroad if you want JUDGE TATE: Miss Dickson?

MS. DICKSON: Your Honor, at this time, I would respectfully request the opportunity to review the testimony that was presented this morning with my client, Mr. Carlson, and with our other witnesses that we have present to determine whether we do have, in fact, need any testimony to come in to offset or counter any of the evidence and also to allow Mr. Sturm the opportunity to review the prior testimony that's been given so that he can determine whether the answer relative to accident history is correct. And I would ask for a short period of time in which to do that; and, certainly, if I won't need any time to do so, I would notify the -- notify you and Mr. Shumate.

MR. SHUMATE: I have no objection to that, your Honor, but I would also add to it that in a discussion with the City of Geneva officials yesterday, they indicated that they may want to come before you at a future date. I told them that I thought that this case would not end today

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### CERTIFICATE OF REPORTER

STATE OF ILLINOIS )
COUNTY OF COOK )
CASE NO. T01-0040 )

TITLE: UNION PACIFIC RAILROAD COMPANY vs. THOMSHIP OF GENEVA, et al.

I, <u>Tracy Ross</u> do hereby certify that I am a court reporter contracted by SULLIVAN REPORTING COMPANY, of Chicago, Illinois; that I reported in shorthand the evidence taken and the proceedings had in the hearing on the above-entitled case on the <u>January 28 A.D. 2004</u>; that the foregoing <u>118</u> pages are a true and correct transcript of my shorthand notes so taken as aforesaid, and contains all the proceedings directed by the Commission or other person authorized by it to conduct the said hearing to be stenographically reported.

Dated at Chicago, Illinois, this day
February 10 A.D. 2004.

Tracy L. Ross

# RECEIVED

March 22, 2004

MAR 2 5 2004

LAW DEPARTMENT UNION PACIFIC RR CO.

Union Pacific Railroad Company, Petitioner,

Vs.

Township of Geneva, State of Illinois, and Illinois Department of Transportation, Respondents,

T01-0040

Petition for an order of the Illinois Commerce Commission for the closure of Old Kirk Road, public grade crossing DOT #174 986H at Milepost 33.75 on the Geneva Subdivision, City of Geneva, Geneva Township, Kane County, Illinois.

# STAFF BRIEF ON REHEARING

Staff, after review of the evidence presented on rehearing, remains of the opinion that the Old Kirk Road at-grade crossing with the tracks of the Union Pacific Railroad Company ("UP") near Geneva be closed, abolished and barricade to vehicular traffic. The Old Kirk Road at-grade crossing should be provided with barricades conforming to the requirements of 92 III. Adm. Code 1535.701 and the pertinent provisions of the Manual on Uniform Traffic Control Devices. The UP should remove the crossing surface and the crossbuck signs at the crossing, and re-establish any ditch line if necessary. The Township should remove the advance warning signs and post "road closed signs".

Staff maintains that the safety of the motoring public and train crews is best served by the closure of the Old Kirk Road at-grade crossing, especially considering the location of the Kirk Road highway overpass structure immediately to the west of the Old Kirk Road at-grade crossing. The Old Kirk Road at-grade crossing is one of the busiest crossings not only the Chicago area, but in the State of Illinois. The UP operates 60 passenger trains and 70 plus freight trains over the crossing, some at a very high rate of speed. The average daily vehicular traffic over the crossing varies from day to day depending on whether any events are being held at the Kane County Events Center. It is still staff's opinion that Old Kirk Road is used primarily for a short cut around the traffic signals at the Kirk Road/Roosevelt Road intersection during events at the Kane County Events Center. For visitors leaving the Kane County Events Center, the safest route to take for northbound traffic is new Kirk Road that crosses over the UP track by means of a highway overpass structure, not crossing Kirk Road onto Old Kirk Road to travel northerly or the same direction as a motorist would using the Kirk Road overpass structure.



Testimony shows that local residents and businesses use Old Kirk Road for ingress/egress to their property, with the businesses located primarily north of the UP's tracks. There are right and left turns allowed at the Old Kirk Road/Roosevelt Road (III. Rte. 38) intersection and there is no need for heavy truck traffic to process south over the Old Kirk Road/UP crossing through a residential area to Kirk Road. The only reason truck traffic travels south to Kirk Road is that is it easier than turning across III. Rte. 38. It is important to reiterate that there are currently both right and left hand turns allowed at the Old Kirk Road/Roosevelt Road intersection.

Once again, the Federal Railroad Administration, the DuPage Railroad Safety Council, the Chicago Commuter Grade Crossing Steering Committee, the Union Pacific Railroad Company, the staff of the Rail Safety Section of the Commission, as well as several residents that live on Old Kirk Road, support the closure of the Old Kirk Road at-grade crossing and that the rerouting of vehicular traffic over the Kirk Road highway overpass structure or onto III. Rte. 38 is in the safety interest to vehicular traffic.

The Old Kirk Road at-grade crossing is not needed for the transportation network in the area, but is a hazard to vehicular traffic, especially when there is a highway overpass structure on Kirk Road located immediately to the west of the existing at-grade crossing and that Kirk Road extends in the same direction as Old Kirk Road. The closure of the Old Kirk Road at-grade crossing would be a benefit to the area and not cause great harm to the quality of life in northern Illinois. This is a minor crossing on a minor roadway and there is a safer, alternate route that can be utilized by vehicular traffic, the highway overpass structure on Kirk Road.

Robert S. Berry Railroad Safety Specialist

Transportation Division

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